# Message Text

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PAGE 01 ANKARA 06763 01 OF 02 121343Z ACTION EUR-12

INFO OCT-01 NEA-10 IO-13 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00 INRE-00 AID-05 CEA-01 CIAE-00 COME-00 EB-08 EA-10 FRB-03 INR-07 NSAE-00 OPIC-03 SP-02 TRSE-00 LAB-04 SIL-01 AGRE-00 OMB-01 SS-15 NSC-05 STR-05 L-03 H-01 PA-01 PRS-01 FEAE-00 /112 W

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FM AMEMBASSY ANKARA

TO SECSTATE WASHDC IMMEDIATE 8823

INFO AMEMBASSY ATHENS

AMCONSUL ADANA POUCH

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E.O. 11652: NA

TAGS: EGEN,EFIN, TU LIMITED OFFICIAL USE

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PAGE 02 ANKARA 06763 01 OF 02 121343Z

SUBJECT: TURKISH COUNCIL OF MINISTERS ANNOUNCES ECONOMIC MEASURES

REF: ANKARA 5706 (DTG 300830Z JUL 77)

1. TURKISH COUNCIL OF MINISTERS ANNOUNCED EVENING OF SEPTEMBER 8 ECONOMIC MEASURES INTENDED TO CONTRIBUTE TO SOLUTION OF MAINLY IMMEDIATE ECONOMIC

PROBLEMS. MEASURES ARE IN THREE GROUPS: (A) FOR PROMOTING EXPORTS AND IMPROVING BALANCE OF PAYMENTS; (B) FOR SPEEDING UP INVESTMENTS OF STATE ECONOMIC ENTERPRISES, FINANCING THESE INVESTMENTS, AND REDUCING LOSSES OF THESE ENTERPRISES; AND (C) FOR FIGHTING RISING PRICES AND IN-FLATION. RELATED, BUT SEPARATE ANNOUNCEMENTS OF PRICE INCREASES CONVERING WIDE RANGE OF GOODS, INCLUDING PETROLEUM PRODUCTS AND IRON AND STEEL, WILL BE COVERED IN SEPTEL.

- 2. COUNCIL INDICATED THAT MEASURES WERE STEPS TOWARD FOLLOW-UP OF PROMISES IN GOVERNMENT'S PROGRAM OF JULY 27,
  TO FIGHT INFLATION, ELIMINATE IMBALANCES
  BETWEEN SUPPLY AND DEMAND, PREVENT SHORTAGES OF GOODS,
  INCREASE PRODUCTION, ENCOURAGE SAVINGS, RAISE PUBLIC
  REVENUES, AND REVISE CREDIT, FINANCING, INVESTMENT, AND
  SUPPORT POLICIES.
- 3. MEASURES ARE AIMED AT CONTROLLING SUPPLY OF BOTY FOREIGN AND DOMESTIC CURRENCIES AND EVENTUALLY AT INCREASING PRODUCTION. TRADE MEASURES ARE AIMED AT BOOSTING EXPORTS BUT THEY MAKE NO SPECIAL ATTEMPT TO DECREASE IMPORTS. INDUCEMENTS OF INFLOWS OF WORKER REMITTANCES, ENCOURAGEMENT OF SHIPPING (ALTHOUGH IT IS NOT YET KNOWN WHETHER TURKS WILL EMPLOY GATT-ACCEPTABLE MEANS), AND SCHEME FOR GETTING FIRMS TO LIMITED OFFICIAL USE

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PAGE 03 ANKARA 06763 01 OF 02 121343Z

BRING IN FOREIGN LOANS THAT ARE DOUBLE THEIR IMPORT REQUIREMENTS COULD CONSIDERABLY IMPROVE INVISIBLES ACCOUNT. OTHER MEASURES WILL AIM AT REDUCING MONEY SUPPLY BY TIGHTENING DOMESTIC CREDIT AND CUTTING LOSSES OF STATE ECONOMIC ENTERPRISES THAT MUST BE FINANCED FROM STATE BUDGET. MEASURES TO INCREASE PRODUCTION ARE VAGUE AND WILL IN ANY EVENT NOT BE SUSCEPTIBLE TO RAPID IMPLEMENTATION. IF THEY ARE WELL CONCEIVED, THEY WOULD ULTIMATELY REDUCE SHORTAGES OF MANUFACTURING INPUTS AND OTHER GOODS AND ENHANCE EXPORT CAPACITY. ENTIRE PACKAGE SHOULD ACT ESPECIALLY TO IMPROVE FOREIGN ACCOUNTS AND REDUCTION OF INFLATION.

4. PROGRAM IS UNEVEN IN ARTICULATION OF DETAIL. MEASURES FOR PROMOTING EXPORTS AND IMPROVING BALANCE OF PAYMENTS ARE GENERALLY MORE SPECIFIC THAN OTHER MEASURES. A NUMBER OF MEASURES ARE SO GENERALLY COUCHED THAT THEIR REAL MEANING IS OBSCURE. IT IS CERTAIN THAT GOVERNMENT WILL PUBLISH IN OFFICIAL GAZETTE IMPLEMENTING REGULATIONS FOR ALL OF THESE MEASURES IN FORM OF COMMUNIQUES OR DECREES OF RESPONSIBLE MINISTRIES. ALTHOUGH GOT IS LIKELY TO MOVE AS FAST AS IT CAN WITH IMF WATCHING, IT

COULD BE A WHILD BEFORE ALL THE DETAILS ARE WORKED OUT AND THE MEASURES ARE IN FORCE.

#### 5. FOLLOWING IS SUMMARY OF ANNOUNCEMENT:

A. MEASURES FOR PROMOTING EXPORTS AND IMPROVING
BALANCE OF PAYMENTS. (1) REDUCTION OF EXPORT FORMALITIES; (2) FACILITATION OF TEMPORARY IMPORT OF INPUTS
USED IN MANUFACTURE OF EXPORT GOODS; (3) ASSISTANCE IN
EXPORTING SAMPLES AND RENTING WAREHOUSE SPACE ABROAD;
(4) EXTENSION OF EXPORT-PREPARATION CREDITS TO FIVE YEARS;
(5) AUTHORIZATION FOR USE OF UP TO 50 PERCENT OF EARNINGS
FROM EXPORTS OF MANUFACTURED AND MINING PRODUCTS TO PAY

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PAGE 01 ANKARA 06763 02 OF 02 121354Z ACTION EUR-12

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FOR IMPORTS NEEDED IN THEIR PRODUCTION; (6) AUTHORIZATION FOR TURKISH FIRMS OPENING CONVERTIBLE LIRA ACCOUNTS LIMITED OFFICIAL USE

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PAGE 02 ANKARA 06763 02 OF 02 121354Z

(I.E., MAKING FOREIGN EXCHANGE LOANS) IN CENTRAL BANK WITH MAUTRITIES OF TWO YEARS OR LONGER TO IMPORT GOODS UP TO 50 PERCENT OF THE VALUE OF THOSE ACCOUNTS; (7) AUTHORI-ZATION FOR FIRMS TO USE UP TO ONE PERCENT OF THEIR EXPORT EARNINGS TO COMPENSATE PURCHASERS FOR DAMAGGED OR OTHERWISE DEFECTIVE GOODS; (8) EXPANSION OF RANGE OF GOODS THAT CAN BE IMPORTED WITH WAIVER OF AUTHORIZATION OF FOREIGN-EXCHANGE TRANSFER (I.E. IMPORTS FOR WHICH FOREIGN EXCHANGE HAS BEEN OBTAINED OUTSIDE TURKEY), ESPECIALLY TO INCLUDE TOOLS AND EQUIPMENT; (9) BANK ON IMPORTS WITH WAIVER OF LUXURY CARS (TURKISH CITIZENS MAY NOT IMPORT CARS BY OTHER MEANS), AND REQUIREMENT THAT CUSTOMS DUTIES AND TAXES ON OTHER CARS BE PAID WITH FOREIGN EXCHANGE BROUGHT INTO THE COUNTRY AND CONVERTED TO TURKISH LIRA AT CENTRAL BANK; (10) ENCOURAGEMENT OF USE OF TURKISH FLAG SHIPS TO CARRY IMPORTS INTO TURKEY; (11) PROVISION OF FIVE-YEAR CONVERTIBILITY GUARANTEE FOR FOREIGN EXCHANGE BROUGHT INTO TURKEY BY TURKISH WORKERS ABROAD; (12) REVISION OF REDUCTIONS OF AND EXEMPTIONS FROM CUSTOMS DUTIES ACCORDING TO CURRENT NEEDS OF COUNTRY; (13) SUBSIDIZATION OF INPUTS OF INDUS-TRIAL EXPORTS TO EQUALIZE THEIR PRICES WITH PRICES OF INPUTS OF FORIEGN COMPETITORS; (14) AUTHORIZATION FOR EXPORTERS TO LEASE FROM ABROAD CERTAIN EQUIPMENT, IN-CLUDING PACKAGING MACHINERY; (15) REDUCTION INAGGRIGATE ALLOCATION OF FOREIGN EXCAHNGE TO TURKS TRAVELING ABROAD; (16) "ALL OTHER NECESSARY MEASURES" TO SPEED UP EXPORTS BY PRIVATE AND PUBLIC SECTORS.

B. MEASURES FOR ACCELERATING INVESTMENTS OF STATE ECONOMIC ENTERPRISES, FINANCING FOR THEM, AND REDUCING THEIR LOSSES. (1) INCREASE IN PRICES OF MANY GOODS AND SERVICES OF STATE ENTERPRISES TO REDUCE LOSSES THAT LIMITED OFFICIAL USE

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PAGE 03 ANKARA 06763 02 OF 02 121354Z

MUST BE MET FROM STATE BUDGET AND TO ENSURE FINANCING REQUIREMENTS OF THOSE ENTERPRISES; (2) LIQUIDATION OF

STOCKS OF STATE ENTERPRISES, INCLUDING GOVERNMENT GRICULTURAL PURCHASING AND SELLING AGENCIES;

(3) PROMPT COMPLETION OF INVESTMENTS OF STATE ENTER-PRISES ALREADY UNDER WAY AND SPEED-UP AND EXPANSION OF NEW INVESTMENTS, AND ELIMINATION OF OPEN-FINANCING PRACTICES OF THESE ENTERPRISES IN EFFORT TO REDUCE DEFICIT IN STATE BUDGET, INCLUDING 1977 BUDGET, (4) REVISION OF TAX REDUCTIONS AND EXEXPTIONS TO MEET NEEDS OF THE ECONOMY AND TO REMOVE INJUSTICES.

#### C. MEASURES FOR FIGHTING RISING PRICES AND INFLATION:

- (1) ELIMINATION OF OPEN CREDITS FROM CENTRAL BANK FOR FINANCING STATE ENTERPRISES AND AGENCIES; (2) INCREASE IN RESERVE REQUIREMENTS OF BANKS BY 5 PERCENT (BRINGING THEM UP TO 25-30 PERCENT): (3) INCREASE IN IMPORT DEPOSITS BY 5 PERCENT (BRINGING THEM UP TO 15-25 PERCENT); (4) ENCOURAGEMENT OF PRIVATE INVESTMENT, PARTICULARLY INCOMPLETE INVESTMENTS IN ORDER TO PUT THEM INTO OPERATION PROMPTLY; (5) INCREASED PRODUCTION; (6) LIMITATION OF INSTALLMENT CREDITS TO 12 MONTHS.
- 6. COMMENT: NEW ECONOMIC MEASURES FORM WIDE-RANGING EFFORT TO ADDRESS TURKEY'S IMMEDIATE ECONOMIC NEEDS. THEY ARE, FURTHERMORE, AN ACT OF CONSIDERABLE POLITICAL COURAGE, INTRODUCING, AS THEY DO CONCURRENTLY, SHARP PRICE RISES IN MANY PRODUCTS AFFECTING CONSUMERS DIRECTLY AND INDIRECTLY. CHASE MANHATTAN BANKERS VISITING EMBASSY SEPTEMBER 6 WERE FAVORABLY IMPRESSED. IMP IS LIKELY TO REGARD PROGRAM AS CONSTRUCTIVE BASIS FOR DISCUSSION OF CONDITIONS ATTENDANT UPON EXTENSION OF CREDITS TO TURKEY.
- 7. ANALYSIS FOLLOWS SEPTEL. LIMITED OFFICIAL USE

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PAGE 04 ANKARA 06763 02 OF 02 121354Z

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